



**COUNCIL OF
THE EUROPEAN UNION**

Brussels, 23 October 2012

15337/12

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CIVCOM 416
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COVER NOTE

from: European External Action Service (EEAS)
to: Committee for Civilian Aspects of Crisis Management (CIVCOM)
Subject: Report on High-level seminar IV
"Facilitating the deployment of civilian personnel for CSDP"

Delegations will find herewith the report on the High-level seminar IV "Facilitating the deployment of civilian personnel for CSDP", held in Brussels on 28 September 2012.

Encl.: EEAS document 01846/12

EUROPEAN EXTERNAL ACTION SERVICE



**Crisis Management and
Planning Directorate (CMPD)**

Brussels, 23 October 2012

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From: European External Action Service (EEAS)
To: Committee for Civilian Aspects of Crisis Management (CivCom)
Subject: Report on High-level seminar IV
"Facilitating the deployment of civilian personnel for CSDP"

With a view to discussion of the agenda item on Civilian Capabilities at the forthcoming meeting of Security Policy Directors, delegations will find attached the report on the High-level seminar IV "Facilitating the deployment of civilian personnel for CSDP", held in Brussels on 28 September 2012.

Report on High-level Seminar IV: "Facilitating the deployment of civilian personnel for CSDP"

1. EXECUTIVE SUMMARY

The fourth High-level seminar on "Facilitating the deployment of civilian personnel for CSDP" took place in Brussels on 28 September 2012. Fostering a dialogue with all national Ministries and Services responsible for the actual secondment of civilian crisis management personnel to CSDP missions, the Seminar focused particularly on the Rule-of-Law dimension of CSDP and the role of judges and prosecutors in CSDP missions. For the first time it involved not only national Authorities but also representatives from professional organisations of judges and prosecutors from MS.

From the seminar's findings, it emerges that we should:

1. Ensure a more regular presence of RoL personnel in CIVCOM;
2. Intensify contacts with the European Association of Judges;
3. Intensify contacts with professional associations of judges and prosecutors from MS, in agreement with the MS concerned and with due regard to:
 - ✓ Representativeness, both quantitatively (percentage of the professional community represented by the organisation in question) and qualitatively (preferably covering both judges and prosecutors);
 - ✓ Geographical spread;
4. Finalize development of all Goalkeeper applications;
5. Always provide motivation for the rejection by CPCC / CSDP Missions of candidates selected for secondment by their national authorities;
6. Include lessons learned from civilian CSDP missions as a topic in the next High-level seminar.

2. SEMINAR ORGANISATION AND CONDUCT

2.1. Organisation

The fourth High-level seminar on "Facilitating the deployment of civilian personnel for CSDP" took place in Brussels on 28 September 2012. The programme of this seminar is at Annex 1. The list of participants is at Annex 2.

The aim of the seminar was to foster a **dialogue with and among national stakeholders** - that is all national Ministries and Services **responsible for the actual secondment** of civilian crisis management personnel - in order to help facilitate the deployment of such personnel to CSDP missions.

The Seminar focused particularly on **the Rule-of-Law dimension of CSDP and the role of judges and prosecutors in CSDP missions**. For the first time it involved not only national Authorities but also representatives from **professional organisations of judges and prosecutors from EU Member States** (in agreement with the Permanent Representations of the Member States concerned).

2.2. Conduct

The seminar was opened by EEAS's Deputy Secretary General (Maciej Popowski) and chaired by CMPD (Walter Stevens / Veronica Cody). Member States, the EEAS (CMPD, CPCC, CIVCOM Chair) and the European Commission (Director FPI) gave presentations on progress made and problems encountered as from July 2011.¹ The CSDP Missions EULEX Kosovo and EUPOL COPPS explained the work of judges and prosecutors in these missions. The European Association of Judges (represented by its President Gerhard Reissner) as well as judges' professional associations from Austria and Italy presented themselves and took part in the debate. The Cypriot Presidency addressed a word of welcome to the participants and offered a vin d'honneur.

¹ The previous High-level seminar was held on 7 July 2011. See: Report on High-level seminar III "Facilitating the deployment of civilian personnel for CSDP" (doc. 16109/11).

3. FINDINGS

This year's seminar set itself apart from the previous three High-level seminars. The clear thematical focus on one professional group - judges and prosecutors - and the contribution from European and national professional associations representing this group worked very well. Some of the issues raised call for a determined follow-up, both at national and EU level.

3.1. Intensified contact with the RoL professional field

A more regular presence of RoL personnel in CIVCOM would be desirable. The possibility to achieve this through a more regular involvement of professional associations representing this field should be considered. Conversely, there would also be scope for the EEAS' taking the initiative in informing this professional group about CSDP, its methods and objectives. Practically, this could e.g. take the shape of targeted information and training sessions.

3.2. EEAS assistance to Member States to facilitate deployment of civilian personnel

Member States expect the EEAS to be proactive in helping them set up effective systems for the deployment of civilian personnel. Work on training and on supporting tools, such as the Goalkeeper software environment, are going in the right direction.

Rejections by the EU of candidates selected for secondment by their national authorities should be always motivated in order to forestall a decline in motivation among the individuals concerned to make themselves available again for other posts.

3.3. Lessons learned and best practices

Lessons from CSDP deployment should be identified and learned at both EU and national level.

Here as well, there is scope for the EU and Member States to work hand-in-hand. EU should debrief mission staff, in addition to the debriefings that Member States conduct at national level. Member States' best practices could inform the development of a EU debriefing system. The lessons process should be administratively separate from the planning and conduct of missions.

Adoption of a new concept for CSDP Civilian Lessons Learned and Best Practices only makes sense if lessons are actually implemented in practice. And when such a concept would be adopted:

- Creation of communities of experts according to the UN model should be pursued as a matter of priority;

- An event on lessons learned should be periodically held, at least initially. Such an event should involve staff working on lessons in missions, in capitals and in the EU. It could be organized by CMPD, e.g. in combination with the yearly High-level seminar on facilitating the deployment of civilian personnel to CSDP.

3.4. Ties between CSDP and FSJ

The EEAS's work on strengthening ties between CSDP and FSJ is echoed and well received at national level, where it has already triggered initiatives such as conferences and dedicated training courses. This is instrumental in driving forward this complex package.

3.5. Recurring areas of action

3.5.1. National Regulatory Frameworks and Vision Documents

Several MS reported important developments in the regulatory frameworks governing international civilian deployment (LT, SK, EE, DK, CZ, HR), or in the establishment of national strategies for the deployment of civilian personnel (SI, EE).

3.5.2. Budget Lines

One MS reported that it had created one budget line for training and deployment (CZ). Two MS explained that, for budgetary reasons, their involvement in civilian crisis management operations was not likely to expand (IE, HR).

3.5.3. National Rosters of Civilian Personnel

Several MS reported important developments in the establishment or revision of rosters of civilian crisis management personnel (LT, DK, IE, HR). Some MS were expecting the finalization of Goalkeeper in order to expedite the establishment of such rosters (IT, EL, SI, DK).

3.5.4. Training Activities

Several MS reported important developments in the establishment of training for civilian crisis management personnel (CZ, AT, IT, SI) or in the cooperation with others in this domain (EE). IT reported that, notwithstanding the improvement brought about by its national network of training institutions (NIFOPE - launched last year), civilian training remained relatively fragmented due to the respective line ministries' maintaining their individual training policies.

Broad appreciation was expressed for the European New Training Initiative (ENTRi) (EE, LT, IT, DE).

4. WAY AHEAD

The following action points especially emerge from the seminar's findings:

7. Ensure a more regular presence of RoL personnel in CIVCOM;
8. Intensify contacts with the European Association of Judges;
9. Intensify contacts with professional associations of judges and prosecutors from MS, in agreement with the MS concerned and with due regard to:
 - ✓ Representativeness, both quantitatively (percentage of the professional community represented by the organisation in question) and qualitatively (preferably covering both judges and prosecutors);
 - ✓ Geographical spread;
10. Finalize development of all Goalkeeper applications;
11. Always provide motivation for the rejection by CPCC / CSDP Missions of candidates selected for secondment by their national authorities;
12. Include lessons learned from civilian CSDP missions as a topic in the next High-level seminar.

High-level seminar IV: "Facilitating the deployment of civilian personnel for CSDP"
Justus Lipsius Building - Meeting room 20.6 - Brussels - Friday, 28 September 2012

Programme	
9.15	Arrival of participants
9.30 - 9.55	<p>Opening of seminar</p> <p><i>Maciej Popowski - Deputy Secretary General - European External Action Service (EEAS)</i></p> <p><i>Walter Stevens - Director of Crisis Management and Planning Directorate (CMPD) - EEAS</i></p> <p><i>Tung-Lai Margue - Director at Service for Foreign Policy Instruments - European Commission</i></p> <p><i>Antonios Theocharous - Head of Crisis Management Department - Ministry of Foreign Affairs of the Republic of Cyprus</i></p>
9.55-11.15	<p>New perspectives: developments in EU and Member States</p> <ul style="list-style-type: none"> – The fourth High-level seminar in perspective – Developments at EU side since last year's High-level seminar <p><i>Mika-Markus Leinonen - Director, Chair of Committee for Civilian Aspects of Crisis Management (CIVCOM) - EEAS</i></p> <ul style="list-style-type: none"> – Developments in Member States since October 2011 (<u>Indicative topics</u>: National regulatory frameworks; Dedicated budget lines; National rosters of civilian personnel; Training activities; National coordinating institutions; National vision documents) <p><i>Member States</i></p> <ul style="list-style-type: none"> – Participants' interventions, Q&A
11.15-11.30	Coffee break
11.30-12.00	<p>Nexus between internal and external security</p> <ul style="list-style-type: none"> – Strengthening ties between Common Security and Defence Policy (CSDP) and the area of Freedom, Security and Justice <p><i>Veronica Cody - Head of Division at CMPD - EEAS</i></p> <ul style="list-style-type: none"> – Participants' interventions, Q&A
12.00-12.30	<p>Presentation of professional associations of Judges and Prosecutors</p> <ul style="list-style-type: none"> – Introduction <p><i>Gerhard Reissner - President of the European Association of Judges</i></p> <ul style="list-style-type: none"> – Self-presentation of professional associations from: <i>Austria, Italy and the Netherlands</i> <ul style="list-style-type: none"> – Participants' interventions, Q&A
12.30-14.00	Lunch break / Vin d'honneur Cypriot Presidency

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14.00-15.45	Judges and prosecutors on mission – Introduction: the Rule-of-Law dimension in CSDP <i>Adam Juszcak - Justice Advisor - EULEX Kosovo (Brussels)</i> – From the field: Executive work in Kosovo <i>Jonathan Welford-Carroll - Judge - EULEX Kosovo</i> – From the field: Mentoring, Monitoring and Advising in the Palestinian Territories <i>Theo Jacobs - Head of Rule of Law Section- EUPOL COPPS</i> – Recruitment and selection issues <i>Frank Borchers - Civilian Planning and Conduct Capability - EEAS</i> – Participants' interventions, Q&A
15.45-16.00	Conclusion and way ahead <i>Veronica Cody - Head of Division at CMPD - EEAS</i> <i>Mika-Markus Leinonen - Chair of CIVCOM - EEAS</i>
16.00	Day close

ANNEX 2**List of Participants to the High Level seminar IV "Facilitating the deployment of civilian personnel for CSDP"**

MS	Ministry/ Service	Name of person	E-mail address	Telephone
1 Austria	Federal Ministry for European and international Affairs	Mr Philipp Agathonos	philipp.agathonos@bmeia.gv.at	+43 5011 50 3926 +43 699 1006 8547 (GSM)
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3 Austria	President of the European Association of Judges and representative of the Austrian Judges Association (Vereinigung der österreichischen Richterinnen und Richter).	Mr Gerhard Reissner	gerhard.reissner@richtervereinigung.at	+43676898921151
4 Belgium	Federal Police, Department of International Cooperation	Ms Nathalie De Grootte	nathalie.degrootte.4637@police.be	+32 2644 8028
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ANNEX 2

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